

RESOLUTION # 123-2022

Resolution to Establish a Criminal Justice Coordinating Committee

Resolution approved for presentation to the Oneida County Board by the Supervisors of the Administration Committee

Resolved by the Board of Supervisors of Oneida County, Wisconsin:

WHEREAS, in order to provide the coordinated leadership necessary to establish and foster innovative, effective criminal justice programs for adult and juvenile offenders in Oneida County and to qualify for future state and federal grants that fund such programs, an Oneida County Criminal Justice Coordinating Committee (CJCC) is being established; and

WHEREAS, the principal mission of the Oneida County CJCC is to promote public safety and to provide opportunities for individuals within the criminal justice system to improve their quality of life through facilitated recovery and community integration; and

WHEREAS, initial membership of the Oneida County CJCC shall consist of those individuals listed in the attached bylaws; and

WHEREAS, the CJCC holds no legal authority to order changes to Oneida County's criminal justice system but may bring about changes through consensus by the participating members; and

WHEREAS, the Oneida County CJCC's authority is set forth in the attached bylaws; and

WHEREAS, the Oneida County CJCC shall report to the Public Safety Committee. The CJCC may also report to other appropriate committees and the full County Board with recommendations regarding juvenile and criminal justice system issues.

THEREFORE, BE IT RESOLVED, by the Oneida County Board of Supervisors in session this 15th day of November, 2022 that the Oneida County Criminal Justice Collaborating Committee is hereby established with the mission, initial membership, powers and duties as set forth in the attached bylaws.

Vote Required: Majority = [check] 2/3 Majority = _____ 3/4 Majority = _____

The County Board has the legal authority to adopt: Yes [check] No _____ as reviewed by the Corporation Counsel, _____, Date:

11.7.22

Approved for presentation to the County Board by the Administration Committee this 7th day of November, 2022.

Consent Agenda Item: [X] YES _____ NO

Offered and passage moved by:

Russ Fisher - via Zoom
Supervisor

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Mark Bee
Supervisor
Red Cassidy
Supervisor
Steven Schneider - Via Zoom
Supervisor
Tom Kelly
Supervisor

_____ Ayes

_____ Nays

_____ Absent

_____ Abstain

_____ Adopted

by the County Board of Supervisors this 15th day November , 2022.

_____ Defeated

Tracy Hartman, County Clerk

Scott Holewinski, County Board Chair

To better understand this complex issue, public data on perceptions and attitudes towards substance use was collected. The results will help inform a strategic planning process for selecting targeted community prevention and response strategies. This report outlines the key findings from this assessment.

Access to Recovery Resources within the Criminal Justice System

Providing access to treatment and recovery resources for those experiencing substance use concerns and co-occurring disorders within the criminal justice system was cited as a protective factor. In fact, strengthening partnerships between public health, public safety and behavioral health supports a continuum of care and has been shown to reduce recidivism and criminal justice costs.*

63% ----- **44%**

of those in jail have a substance use disorder****

of those in jail have a mental illness****

Individuals experiencing substance use concerns and mental illness that are involved in the criminal justice system creates unique opportunity, as well as challenges, in addressing the dual concerns of public safety and public health.****

Barriers to successful reentry into the community jeopardize recovery

- Lack of healthcare
- Limited job skills
- Limited education
- Lack of stable housing
- Poor connection to community treatment and recovery resources

Treatment Court and Diversion Programs Help Save Lives, Save Money, Reduce Crime, and Connect Individuals to Treatment**

81%

of Wisconsin Treatment Alternatives and Diversion Program (TAD) graduates did not have any new convictions after 3 years***

Treatment Courts and Diversion Programs are pre-charge or post-charge deferred prosecution agreements. They are designed to divert individuals outside of the traditional criminal justice process and provide the opportunity for treatment and case management.***

Assessment Participants Reported

EVIDENCE

- Limited treatment and recovery support services within the Oneida County criminal justice system.
- Limited general public knowledge of treatment programs and recovery services available to individuals involved in the criminal justice system.
- Lack of availability of alternative to incarceration and diversion programs for individuals experiencing substance use and mental health disorders.
- Lack of treatment and recovery resources within the jail.
- Limited reentry programs for those transitioning from jail back into the community.

\$6,000

The average savings per drug court participant**

Access to Recovery Resources within the Criminal Justice System

Assessment Participants Identified Next Steps

Employ evidence-based strategies to address underlying substance use and/or co-occurring mental health disorder.



- Expand law enforcement diversions and first responder models that identify high-risk individuals and connect them to treatment and recovery support services.
- Offer alternative to incarceration and diversion programs for nonviolent drug convictions.
- Expand evidence-based treatment programs and recovery supports within the jail.
- Implement effective reentry programs to support successful transition.

Expand and strengthen partnerships between public safety, first responders, public health, and behavioral health organizations.



- Improve coordination of public health and public safety efforts to ensure continuity of care.
- Use shared data to inform prevention and intervention activities.
- Increase awareness of substance use and overdose concerns and evidence-based approaches by public safety and first responders.

Expand availability of peer recovery support services.



- Expand peer support services as a component of a comprehensive continuum of substance use services.
- Increase availability of sober living and recovery housing.
- Provide recovery support services for the entire family.
- Reduce barriers to care by providing social supports for individuals experiencing substance use disorder and their families. For example: transportation, housing, food, clothing.

*BJA's Comprehensive Opioid, Stimulant and Substance Abuse Program: <https://www.cossapresources.org/>

**National Association of Drug Court Professionals: <https://www.nadcp.org/treatment-courts-work/>

***WI TAD Programs: <https://cjcc.doj.wi.gov/initiative/tad-0>

****SAMHSA; U.S. Department of Justice: <https://www.samhsa.gov/criminal-juvenile-justice/about>

*****US Department of Justice: Substance Use - <https://bjs.ojp.gov/content/pub/pdf/dudaspij0709.pdf>; Mental Health - <https://bjs.ojp.gov/content/pub/pdf/imhrpji1112.pdf>



Oneida County Criminal Justice Coordinating Committee (CJCC) September 2022

What is a CJCC:

“Criminal justice coordinating committee” is an inclusive term applied to informal and formal committees that provide a forum where many key justice system agency officials and other officials of general government may discuss justice system issues. (1)

Members of the CJCC:

“The CJCC should be governed by a membership that is broadly representative of both local elected officials of government and elected and appointed criminal justice agency administrators from within the county’s geographic boundaries. It might also include personnel of certain nonjustice agencies and private citizens.” (1)

When done well CJCCs:

- Encourage greater collaboration and cooperation among agencies and units of local government
- Provide a better understanding of crime and criminal justice issues
- Provide opportunities for problem solving and creating solutions for major system-wide issues.
- Provide for clear system-wide objective and priorities
- Use and analyze data.
- Encourage the use of evidence-based practices
- Help to overcome the tendency toward silo funding and enable decision makers to utilize limited resources in the most efficient and effective manner possible.
- Focus primarily on policy, planning and coordination – not on operational activities.
- Help streamline the entire local system of justice, eliminate duplication and fill service gaps.
- Serve as oversight committees for grants, such as Treatment Alternative and Diversion (TAD) programs.

Examples of issues and/or projects taken on by CJCCs:

Jail overcrowding
Crisis intervention training for LE
Jail based substance use program

(1) Guidelines for Developing a Criminal Justice Coordinating Committee 01/2002

(2) National Institute of Corrections · <https://info.nicic.gov/cjcc/node/34>

Veteran's Court
Mental Health Court
System Performance study
More than Meth – Methamphetamine Response Committee
Court-Ordered Community Services Program
Criminal Justice Data
Warrants issued for failure to appear – Court reminder call/texts
Warrant resolution program

Examples of Wisconsin CJCCs:

Wisconsin Criminal Justice Coordinating Council

Mission: To promote and facilitate the implementation of effective criminal justice policies and practices that maximize justice and the safety of the public.

The State CJCC is currently supporting numerous projects including:

- Working to expand and enhance resources for local CJCCs and programs under the Evidence Based Decision Making Initiative;
- Providing support and guidance regarding the implementation and efficacy of the Treatment Alternatives and Diversion program, as well as other evidence-based program models;
- Supporting and identifying statewide data sharing tools and resources to build criminal justice resource capacity;
- Addressing racial and ethnic disparities in the criminal justice system; and
- Providing strategic planning for system-wide federal formula and discretionary grant programs in support of its mission.

<https://cjcc.doj.wi.gov/>

Eau Claire County Criminal Justice Collaborating Council

Mission: The principal mission of the Council is to improve the administration of justice and promote public safety through planning, research, education, and system-wide coordination of criminal justice initiatives.

Public Safety through Community Collaboration

- (1) Guidelines for Developing a Criminal Justice Coordinating Committee 01/2002
- (2) National Institute of Corrections - <https://info.nicic.gov/cjcc/node/34>

The Criminal Justice Collaborating Council works to collectively manage system challenges facing Eau Claire County's criminal justice system and strengthen the overall well-being of our communities by developing and recommending policies and practices that improve public safety, promote fairness, equity and accountability and reduce unnecessary incarceration and criminal justice involvement in Eau Claire County.

The CJCC supports the rights and needs of victims. In addition, the Council is committed to providing the coordinated leadership necessary to establish and foster innovative corrections programs for adult and juvenile offenders.

The Council also develops multi-disciplinary strategies to alleviate jail overcrowding and system improvements while making recommendations to the County Board of Supervisors on how to implement and fund the strategies.

<https://www.co.eau-claire.wi.us/public-safety-courts/cjcc/about-cjcc>

Dunn County Criminal Justice Collaborating Council

The mission of the Dunn County Criminal Justice Collaborating Council (CJCC) is to collaborate between stakeholders to improve the effectiveness of Dunn County's criminal justice system.

Programs & Services

- Criminal Justice Collaborating Council (CJCC) Planning and Staffing
- Family Treatment Court Program (FTC) and FTC Grant Administration
- Dunn County Treatment Opportunity Program (TOP) and TAD Grant Administration
- Dunn County Treatment Court Administration
- Integrated Treatment Services
- Moral Recognition Therapy (MRT)
- Pre-Trial Assessment Services
- COMPAS and Other Assessment Services
- Jail to Community Reentry Grant Administration

<https://www.co.dunn.wi.us/cjcc>

- (1) Guidelines for Developing a Criminal Justice Coordinating Committee 01/2002
- (2) National Institute of Corrections - <https://info.nicic.gov/cjcc/node/34>

Polk County Criminal Justice Coordinating Council

The Mission of the CJCC is to reduce crime and recidivism in Polk County, and to increase offender accountability and positive change.

Programs:

Treatment Court: The mission of the Polk County Treatment Court is to improve the safety of our citizens and reduce the destructive cycle of substance use and mental health disorders. The court can accomplish this by enhancing the productivity of participants while reducing recidivism and decreasing the financial burden of the taxpayers.

Diversion Programs: The mission of the Polk County Diversion Programs is to reduce prison and jail populations by diverting nonviolent offenders to community based interventions.

First Time Offender Program: The First Time Offender Program is intended for individuals who have contact with the legal system through a non-violent misdemeanor or low-level felony behavior, and have no prior criminal record. Participants who complete a two-hour class and remain crime free for six months will not receive formal charges. The District Attorney's Office makes all decisions regarding referrals to the First Time Offender Program.

Substance Diversion: The Substance Diversion Program is intended for individuals with substance-motivated involvement with the legal system through non-violent felony level behavior. Participants work with a case manager to develop and individualized case plan to address the needs which lead to the criminal behavior. This program typically takes six to twelve months to complete. Substance use treatment is a required element of this program. Participants who successfully complete the program will not receive formal charges. The District Attorney's Office makes referrals to the CJCC Coordinator for consideration for the Substance Diversion Program.

Intoxicated Driver Intervention Program (IDIP): The Intoxicated Driver Intervention Program is designed for clients with a standard OWI second or third. Clients are given the opportunity to change their behavior related to alcohol and/or drug use, while gaining education related to impaired driving. The overall goal of the program is to reduce the likelihood of future offenses and to provide clients with an increased awareness of impaired driving.

<https://www.co.polk.wi.us/cjcc>

- (1) Guidelines for Developing a Criminal Justice Coordinating Committee 01/2002
- (2) National Institute of Corrections - <https://info.nicic.gov/cjcc/node/34>